

MINISTRY OF INFRASTRUCTURE AND TRANSPORT ITALIAN COAST GUARD

SAFETY AND MANAGEMENT OF MIGRANTS IN THE MEDITERRANEAN

EUROPA E AFRICA REGIONAL MARINE FORUM
ROME 19 JUNE 2018

AGENDA

ORGANIZATION & RULES

SAR LEGAL FRAMEWORK



MIGRANT FLOW SCENARIO

BORDER SURVEILLANCE

POSSIBLY WAYS AHEAD

NATIONAL FRAMEWORK







MINISTRY OF AGRICOLTURE, FORESTS AND FOOD POLICIES

CIVIL USE OF THE SEA

MINISTRY OF INTERIOR

MINISTRY OF ECONOMIC DEVELOPMENT

CIVIL PROTECTION DEPARTMENT





JUDICIAL AUTHORITY

MINISTRY OF LABOUR

MINISTRY OF
CULTURAL
HERITAGE AND
ACTIVITIES AND
TOURISM



SOLAS Convention - Articles

Article IV - Case of force majeure:

Ship and persons non subject to the provision of the Convention;

Article V - Carriage of persons in emergencies:

Carriage of a larger number of persons for evacuating purpose



SOLAS Convention – Ch. IX on ISM

Article 8 para 3:

The SMS should provide for measure ensuring that the Company's organization correspond at any time to hazards, accidents and **emergency situation** involving its ships.

Recovery procedures based on:

MSC.1/Circ. 1447 Guidelines for the development of plans and procedures for recovery of persons from the water; MSC.1/Circ. 1182 Guide to recovery techniques.



National Rules

Presidential Decree 8 November 1991 No. 435 Title I (General provisions)

- > Article 13 Certification of a ship for certain employs
 - 1. Any ship may be certified for one or more of the following employs:
 - (c) special employs (such as scientific or
 - research)....salvage.....

National Rules

Presidential Decree 8 November 1991 No. 435 Title IV (Tugs and SAR Ships)

- Article 177: Fire protection and LSAs;
- Article 178 Hull and engine characteristics.



CLASS Rules

Class Notation « RESCUE »

- Tug and Supply Vessel;
- Rescue zone;
- Recovery system;
- Additional cabins and berths (at least 30%) and seats for all others;
- Sanitary facilities (showers and toilet) 1/6;
- Food and provision 300% of the total number to be accomodated;
- Medical facilities.



Italian flagged ships

VOS HESTIA: Authorization granted by ITCG on 2nd September 2016;

VOS PRUDENCE Authorization granted by ITCG on 2nd September 2016.







SAR AND BORDER SURVEILLANCE AT SEA

International and EU laws



















SEARCH AND RESCUE: ASSESSMENT OF THE CASE









UNSEAWORTHY boats manned by criminal organizations

No flag state
No
professional
crew on board

Declared or shortage of real presence of medical emergencies

Absence or shortage of safety equipment on board

Overcrowded boats – women children

SAR CASE

"DISTRESS PHASE"

Even without a distress signal

(On a precautionary basis

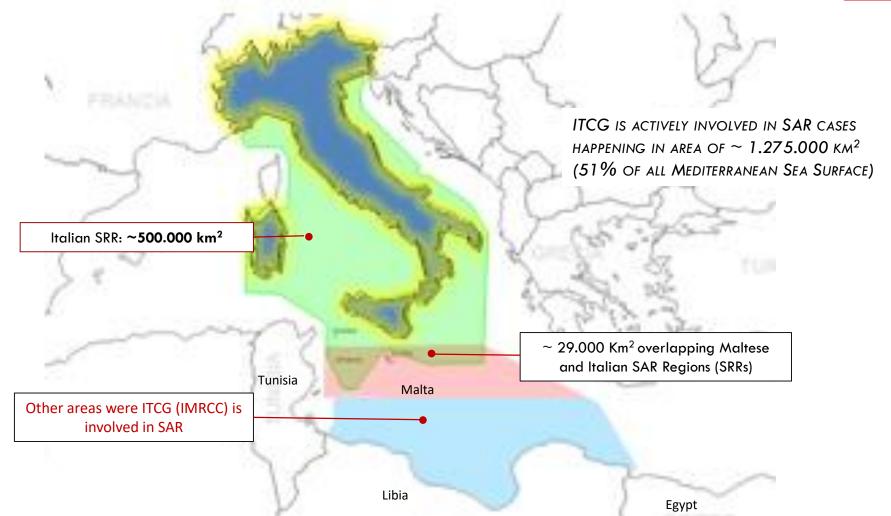
principle)





MIGRATION LEGAL IMPLICATIONS:

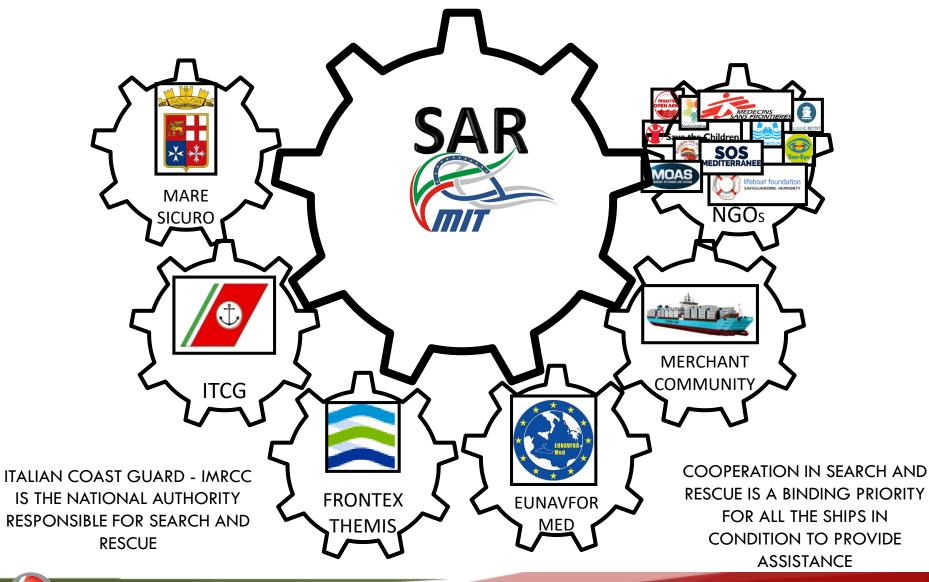
Italy in the center of the Mediterranean sea



The first SAR authority (RCC) that becomes aware of an actual or potential emergency, it becomes responsible for the case and should take all the necessary action to co-ordinate the response, until the appropriate RCC has assumed responsibility (IAMSAR Vol.II).



SAR COORDINATION RESPONSABILITY





SAR COORDINATION STEPS

«SAR COORDINATION IS A COMPLEX, DYNAMIC AND ACTIVE OPERATIONAL ACTIVITY»

STEP 1: FIRST DISTRESS CALL RECEIVER

STEP 2:
INFORMATION
VERIFICATION PROCESS

STEP 3:
BEST RESCUE ASSET
IDENTIFICATION PROCESS

STEP 4:
COORDINATION &
CONTROL SAR OPS

STEP 5:
PLACE OF SAFETY
COORDINATION ACTIVITY

Step 6: Harbor disembarkation coordination













Active identification/coordination loop

Information dissemination process

IMRCC ROME

IS THE 1ST INFORMATION PROVIDER

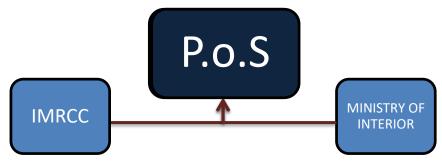
HAS THE MOST COMPLETE SAR MARITIME PICTURE

CAN "OPENLY" CONTACT ALL COUNTRIES/INSTITUTIONS/ASSETS OR PERSONS INVOLVED



PLACE OF SAFETY

S.A.R. operations end only after disembarkation in a Place of Safety (P.O.S.).



A suitable P.O.S. in Italy is identified by IMRCC in coordination with Ministry of Interior



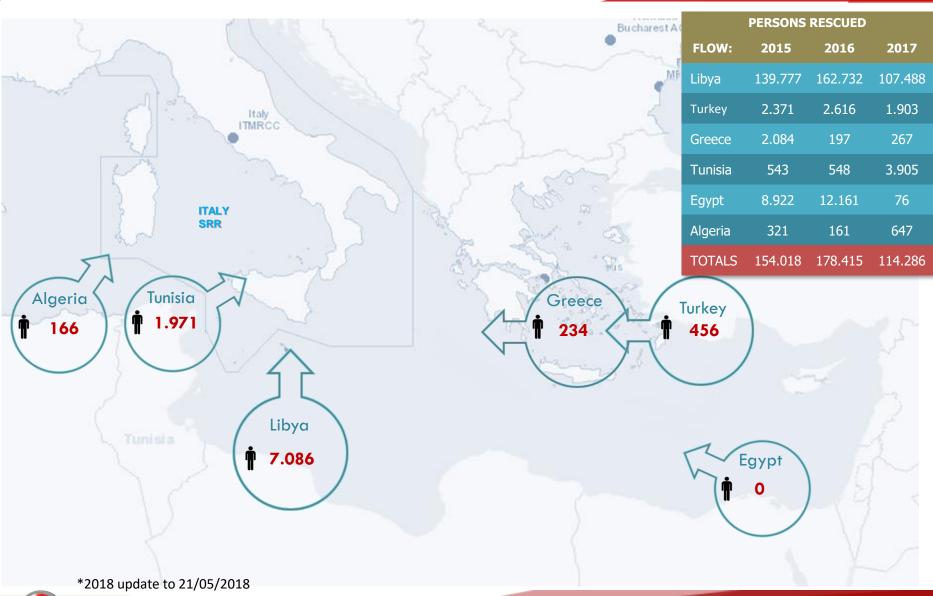


ROUTE ANALYSIS

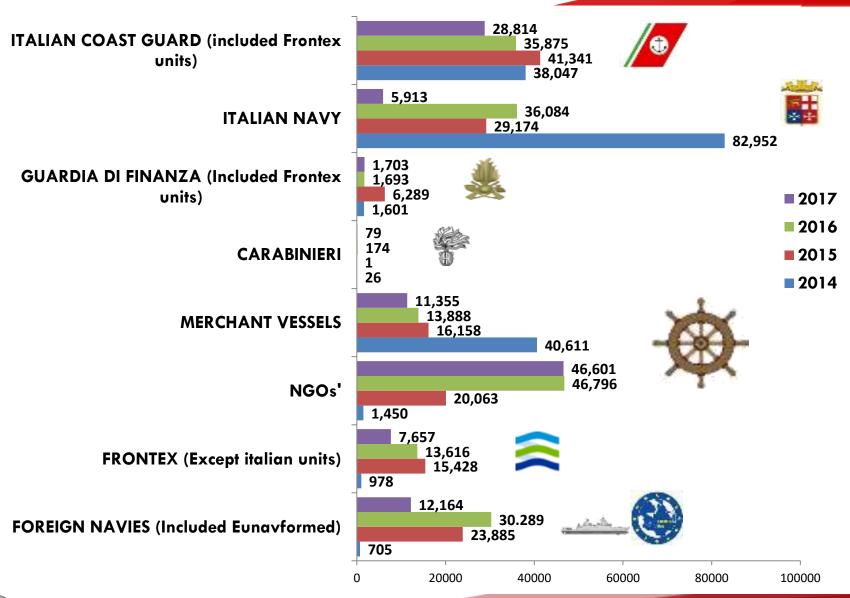




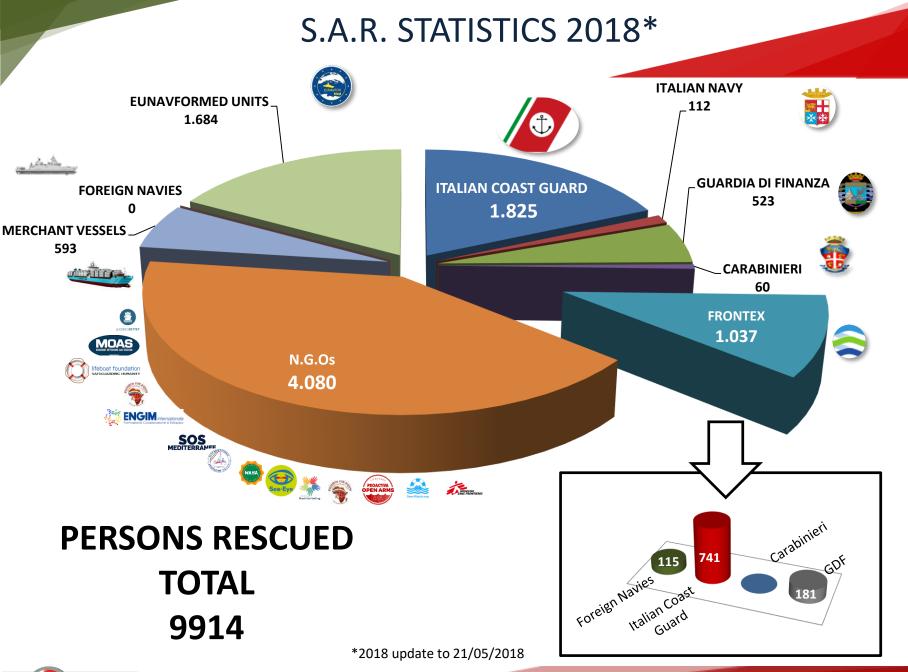
MIGRATION FLOW OVERVIEW 2018*



S.A.R. STATISTICS 2014 - 2017



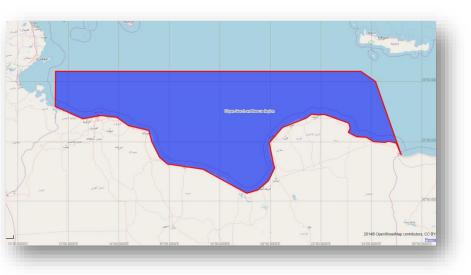




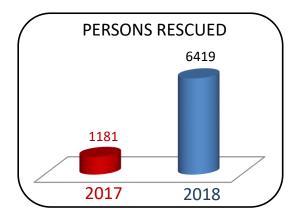


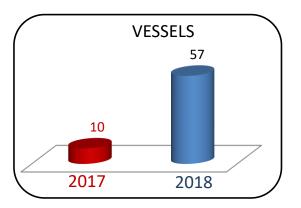
LIBYAN SEARCH AND RESCUE REGION





Operations by Lybian Navy Coast Guard REFERENCE PERIOD 1 JAN-15 MAY





Source: Lybian Navy Coast Guard



ITCG BORDER SURVEILLANCE ACTIVITY

NATIONAL FRAMEWORK

JUDICIAL ANTI-MAFIA & ANTI-TERRORISM SPECIAL DEPARTMENT

POLICE ANTI-CRIME CENTRAL
DEPARTMENT

TERRITORIAL JUDICIAL
AUTHORITY

Siracusa Prosecutor Investigation support team (G.I.C.I.C.) Judicial Authority



"NOT ONLY S.A.R."

INTERNATIONAL FRAMEWORK

EUROPOL

INTERPOL

FRONTEX — NCC ROMA



FRONTEX — ICC ROMA





PERATIONAL LEVEL

STRATEGIC LEVEL

OPERATIONAL ACTIVITY

ON SEA



APPROACHING THE TARGET



BOARDING OPERATORS



COACHING TARGET AND RECOVERY MIGRANTS

ONBOARD











MUG-SHOT, JUDICIAL INTERVIEW

AND IMAGERY CROSS-MATCHING







TECHNICAL ANALYSIS



SAR OPs

investigation

ANALYSIS



ANALYSIS

PERSONAL EFFECTS AND ELECTRONIC DEVICES



SUSPICIOUS IDENTIFICATION





ACTIVITY DEVELOPMENT

JUDICAL POLICE

SHARING INFORMATION BY MEANS EXPECTED FORMATS



ITCG COUNTER MIGRANT SMUGGLING ACTIVITY SPECIAL INVESTIGATION UNIT – COMPLEX ACTIVITY

2015 – Operation ((Code M)):

Terget: Eritrean smuggling criminal gang operating in Rome, Ravenna and Sicily.

Criminal Network:



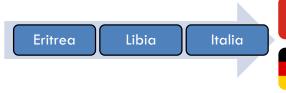
Results:

5 people condemned overall at more then 26 years of imprisonment (sentence Rome Prosecutor June 2015);



Terget: <u>Transnational</u> Eritrean smuggling criminal gang operating in Rome, Switzerland, Germany, Norway, Sweden, U.K.

Criminal Network:













16 people arrested;



ITCG COUNTER MIGRANT SMUGGLING ACTIVITY (YEAR 2017)

55

ITALIAN COAST GUARD NAVAL ASSETS:

suspected smugglers detected on board of ITCG SHIPS and arrested, also in cooperation with other police forces after disembarkment.

97

ITALIAN COAST GUARD TERRITORIAL COMMANDS:

Judicial measures adopted following investigations of the ITCG territorial commands, also in cooperation with other police forces after disembarkment.

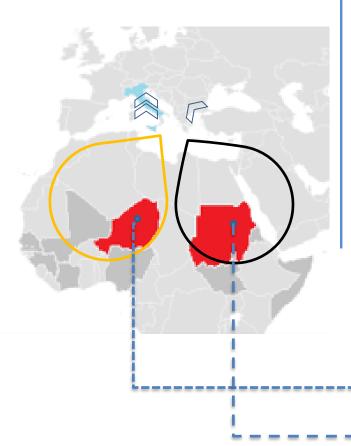
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SPECIAL ITCG UNIT (NSI) ACTIVITY: Judicial measures adopted.



POSSIBLY WAYS AHEAD

Solution is NOT at sea It is ON LAND!



Some steps for a <u>comprehensive approach</u> to curb the flow:

- International and EU cooperation in SAR ops and managing of the persons recovered (burden sharing)
- Political and social STABILIZATION IN LIBYA
- Reasonable LEGAL WAYS for migrants
- COOPERATION WITH TRANSIT COUNTRIES
- DISRUPT THE trans-African CRIMINAL NETWORK (trafficking on human beings, prostitution, organ smuggling, black work and other illegal activities in Africa and EU)
- TACKLE "PUSH FACTORS" IN COUNTRIES OF ORIGIN (NEED TO FIND SOLUTIONS NOW FOR TOMORROW!)

Major transit Countries:

- Western Africa flow → Niger (Agadez)
- P Eastern African flow → Sudan (Khartoum)

